

## 1 CHAPTER 4. PUBLIC INFRASTRUCTURE

2 The Public Infrastructure sector addresses the observed and projected impacts of climate change on Alaska's  
3 infrastructure, recommends priority adaptation actions that the State of Alaska should take to address the  
4 impacts and vulnerabilities associated with these impacts. Box 4-1 summarizes the mission statement for the  
5 sector.

### Box 4-1. Public Infrastructure Mission Statement

Develop a system to increase likelihood that Alaska has sustainable infrastructure to support communities in an uncertain environment

6

Overview of Public Infrastructure Options		
	Option Name	Level of Support
PI-1	Data Collection, Analysis, and Sharing	Unanimous
PI-2	Current Best Practices	Unanimous
PI-3	Build to Last: Build in Resiliency	Unanimous

## 7 Impacts and Vulnerabilities

8 Infrastructure is the platform upon which society functions. Public Infrastructure is defined to include essential  
9 facilities and utilities under public, cooperative or private ownership that deliver goods and services to  
10 communities. Common examples in Alaska include, but are not limited to:

- 11 • Highways and bridges, railways
- 12 • Airports, landing strips
- 13 • Harbors, docks and ports
- 14 • Public buildings (schools, fire stations, health clinics, post offices, etc.)
- 15 • Seawalls and river shoreline protection
- 16 • Water, sewer, stormwater and solid waste facilities and systems including related piping and utilidor,
- 17 sewage lagoons and dumps/landfills
- 18 • Publicly owned or essential utilities and communication facilities, distribution systems and power grids
- 19 • National defense infrastructure, military installations

20 Climate change in Alaska is creating the following potential impacts to public infrastructure, with significant  
21 regional variation (ACIA 2004):

Deleted: es

Formatted: Font: 9 pt

Formatted: Font: 9 pt

- 1 • Increased [storm surges](#), flooding and erosion
- 2 • Decreased duration (cold season) and extent (warm season) of shore fast sea ice
- 3 • Increasing freeze/thaw cycles
- 4 • Changing wind and precipitation
- 5 • Increased storm frequencies and duration
- 6 • Warming and thawing permafrost
- 7 • Increased fire risk

8 These changes are impacting infrastructure in a number of ways.

9 Problems associated with thawing permafrost, including effects on the foundations of buildings, roads, are well  
 10 documented and often dramatic (Larsen et al. 2008). [\(Also see](#), for examples, ACIA 2005, Nelson et al.  
 11 2003,,and [Robinson et al. \(in prep\)](#), IAWG 2009, Stephani et al. 2008). As frozen ground thaws existing  
 12 public buildings, roads, [bridges, coastal structures](#), pipelines, utilidors, and airports are likely to be  
 13 destabilized, requiring substantial maintenance, rebuilding and investment. Thawing permafrost can disrupt  
 14 community drinking water supply. For instance the community drinking water source lake in Kwigillingok  
 15 disappeared in June 2005 when the permafrost liner was lost and the lake drained overnight. The same risk  
 16 of rupture exists for sewage lagoons. The added risk of contamination of surrounding areas is also a concern  
 17 if the impermeable barrier for a sewage lagoon is lost. Increased failure rates and dramatically increasing  
 18 operations and maintenance costs are due to freeze/thaw cycles that cause shifting soils in once permanently  
 19 frozen ground. Transportation routes and pipelines are particularly susceptible and are already being  
 20 disrupted and disturbed in some places by thawing ground and this problem is likely to expand. Future  
 21 development will require new design elements to account for ongoing warming (see Public Infrastructure  
 22 Policy 3).

Deleted: See also,  
 Formatted: Font: Not Italic  
 Formatted: Font: Not Italic, Not Highlight  
 Formatted: Font: Not Italic  
 Deleted: This is causing pipeline, road, bridge and building instabilities.

23 The Alaska Department of Transportation and Public Facilities (ADOT&PF) Northern Region is currently  
 24 spending approximately \$10 million to combat warming permafrost on Alaska's highway system. Increased  
 25 thaw and warming permafrost related to warming temperatures will increase the amount of funding required to  
 26 address the problem. ADOT&PF has already had to relocate entire airports due to flooding/erosion and there  
 27 are several other airports that are being studied for relocation.

28 Utilities have reported that telecommunication towers are settling due to warming permafrost. United Utilities,  
 29 for example, has said "warm permafrost is a result of global warming" and is seeking funds for cost overruns in  
 30 the Yukon-Kuskokwim Delta [\(see Hamlen, 2004\)](#).

Formatted: Font: Not Italic  
 Formatted: Font: Not Italic, Not Highlight  
 Deleted: ,  
 Formatted: Font: Not Italic

31 Changes such as declines in river flows and water levels, higher water temperatures, storm surges, and  
 32 heavier short duration rainfalls may cause impacts such as a decline in hydroelectric power, declining water  
 33 supplies, water quality problems, flash floods and overtaxing of drainage facilities. The U.S. Army Corps of  
 34 Engineers (USACE) reports that increasing erosion along the Bering Sea coast means the villages of  
 35 Shishmaref, Kivalina, and Newtok in western Alaska will need to be moved in the next 10 to 15 years, at an  
 36 estimated cost of up to \$455 million [\(see Larsen et al. 2007.\)](#)

Deleted: .  
 Formatted: Font: Not Italic

37 The U.S. General Accountability Office (GAO) has reported that "flooding and erosion affect 184 out of 213, or  
 38 84 percent, of Alaska Native villages to some extent. While many of the problems are longstanding, various

Formatted: Font: 9 pt  
 Formatted: Font: 9 pt

1 studies indicate that coastal villages are becoming more susceptible to flooding and erosion caused in part by  
2 rising temperatures.

3 Coastal storms threaten infrastructure critical for community viability (harbors, docks, schools, fuel tanks,  
4 runways, power plants, water/sewer provisions and more) by eroding sea walls and other shoreline protection  
5 and exposing infrastructure to erosion, flooding and storm surge. In December 2004 a storm surge  
6 contaminated the drinking water supply of Nunam Iqua with salt water, creating an emergency that required  
7 drinking water to be flown into that community.

8 In May 2009 the eastern Interior Alaska saw record high temperatures that quickly melted snow, pushing  
9 water into the Yukon River. That, combined with a winter of heavy snowfall and thick river ice made perfect  
10 conditions for ice jams that can act as dams that flood riverside. In Eagle and Eagle Village an old Native  
11 cemetery was flooded, power and phones turned off, the clinic and Village Public Safety Officer (VPSO) Office  
12 were lost, and all buildings and houses along the riverfront in the old village were flooded.

13 Reduced sea ice allows higher waves and storm surges to reach the shore. It will enhance ocean access to  
14 northern coastlines. Communities and infrastructure are already threatened; some are being forced to  
15 relocate, while others face increasing risks and costs. (See ACIA 2004, 2005.)

Formatted: Font: Not Italic

16 Ongoing erosion and flooding concerns have caused problems for a number of years in Kivalina. The  
17 [geotextile bag](#) seawall [installed in 2006](#) was ineffective at arresting erosion and was severely damaged with  
18 sections completely destroyed during [its first](#) minor storm event of 2006. Erosion is threatening the waste  
19 storage containment area located at the dump site. This is a potential environmental catastrophe for the  
20 surrounding water bodies. (See IAWG 2008) [A partially completed USACE project is providing armor rock](#)  
21 [protection for portions of the shoreline.](#) (See Final Report: IAWG 2008)

Deleted: recently installed

Deleted: the

Deleted: s

Formatted: Font: Not Italic

22 Erosion, flooding, and fires are threatening Koyukuk. The entire village of Koyukuk lies within the floodplain of  
23 the Yukon River. Erosion occurs during anytime the river is open and specifically during high flow events on  
24 the Yukon River. These events happen throughout the year, including floods during spring breakup ice jam  
25 events; spring/ summer/fall significant rainfall events; wind, and permafrost thaw at Koyukuk and upstream.  
26 These floods are often severe, inundating a majority of the village and sometimes requiring evacuation of  
27 citizens to other villages. These problems have been persistent and serious enough – often flood warnings  
28 provide only a 2 hour window to evacuate – that the community has begun planning efforts to relocate  
29 themselves to higher ground above the floodplain of the Yukon River upon nearby Koyukuk Mountain. (See  
30 IAWG 2008)

Formatted: Font: 9 pt

Formatted: Font: 9 pt

## 1 Projected Coastal Erosion at Newtok, Alaska through 2027 (see Larsen et al. 2007)

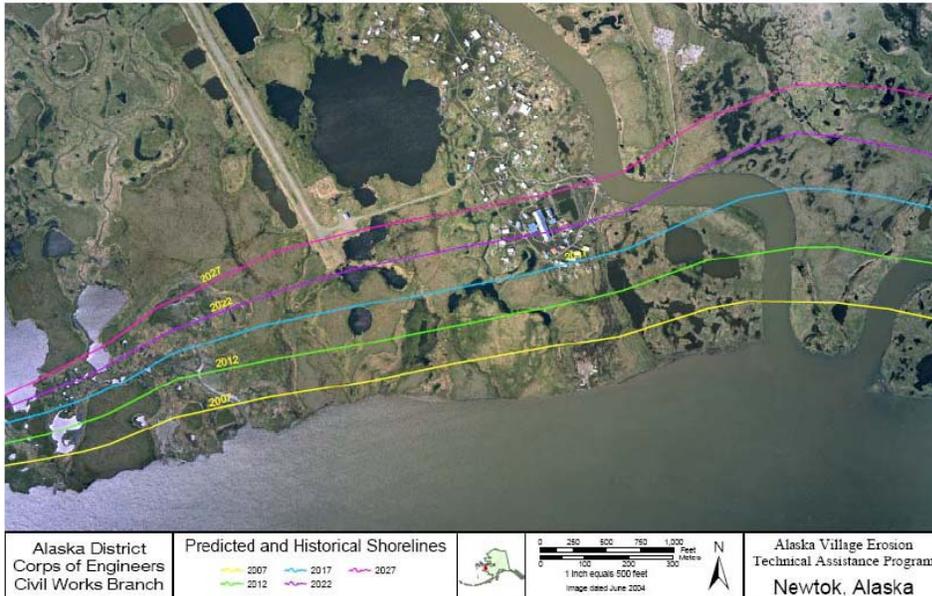


Image Source: Bruce Sexauer, U.S. Army Corps of Engineers, Alaska 2006

2 Newtok facilities – both public and private – have already been severely damaged by erosion and storm surge  
 3 flooding due to lack of sea ice, and it's anticipated that continued erosion and destruction of public and private  
 4 facilities are imminent. Problems endemic to many rural Alaska communities, such as a lack of adequate  
 5 drinking water and sanitary sewage disposal and available usable land space, have been worsened by the  
 6 erosion and flooding. (See IAWG 2008)

7 Shishmaref has been threatened by erosion for many years with recent increases due to the lack of sea ice  
 8 during the fall storm season. A partially completed USACE project is providing armor rock protection for  
 9 portions of the shoreline. (See IAWG 2008)

10 Problems associated with increased rates of coastal erosion are the result of storm activity and wave action  
 11 eroding shorelines once protected by shore-fast sea ice. The photo on the next page shows how coastal  
 12 storms have eroded the foundations of structures in western Alaska. This problem is expected to become  
 13 chronic as the climate warms, sea ice retreats, and coastal storms become more frequent.

14 **The Vulnerability of and Risk to Public Infrastructure is Growing.** Most of these impacts are not new to  
 15 Alaska. What is new is the increased magnitude, rapid development and progression, and increasing  
 16 geographic extent of these impacts and affected communities. In some locations entire Alaskan villages are  
 17 at immediate risk. In other locations critical roads and public buildings are at risk. The immediacy and level of  
 18 risk varies by region and locally within regions, adding challenges which are difficult to predict.

19 Reliable and sustainable infrastructure is the foundation that the future of Alaska will be built upon. To ensure  
 20 that Alaska is prepared to optimize investment opportunities and demonstrate that the return on investment for

Formatted: Font: 9 pt

Formatted: Font: 9 pt

1 Alaska's current and future infrastructure provides good value for the state and the nation, an on-going,  
 2 aligned statewide effort to monitor, analyze and proactively adapt to our changing environment is required.  
 3 [Larsen et al \(2008\) found that undertaking plausible adaptation strategies in the near-term reduced the net](#)  
 4 [amount of infrastructure at risk by over 40% over the course of several decades.](#)

5 **Adaptive Capacity for Existing Infrastructure is Low; New Construction Provides the Opportunity to**  
 6 **be much Higher.** The adaptive capacity of public infrastructure is generally quite low. Most public  
 7 infrastructure is hard and fixed (for example, roads, airport runways, bridges, buildings) and cannot easily alter  
 8 its alignment, elevation, or structural foundation to accommodate coastal erosion or increased flood risk.  
 9 When modification is possible it is typically very expensive. There is high potential for adaptive capacity in  
 10 new infrastructure and construction through planning for expected climatic changes, updated design and  
 11 siting.

Deleted: for  
 Deleted: it is High.

12 **Increased Communication and Coordination is Critical.** Alaska needs an entity that can increase  
 13 communication and coordination in public infrastructure climate change adaptation across agencies,  
 14 communities and scientific and applied researchers. Impacted and potentially impacted communities, agency  
 15 funders, and researchers often do not know about each other's planning efforts, infrastructure improvement  
 16 projects, funding opportunities, or research, materials testing and demonstration project results. Information is  
 17 not being shared with all who could benefit. The lack of routine coordination and information sharing raises  
 18 costs, creates redundancies and adds inefficiencies to efforts to adapt Alaskan infrastructure. An entity is  
 19 needed to facilitate communication both horizontally among partner agencies and vertically among the various  
 20 layers of government and organizations.



21 *Left: Impacts from thawing permafrost on Alaska Highway*  
 22 *north of Beaver Creek (Source: Prof. Billy Connor,*  
 23 *University of Alaska Fairbanks 2009, Permafrost and the*  
 24 *Alaska Highway) Below: Storm surge undercutting western*  
 25 *Alaskan coast (Source: IAWG Final Report)*

Deleted: presentation



Photo courtesy U.S. Army Corps of Engineers, Alaska

28 *"Sink hole" on shoulder of Goldstream Road 5 mi N. of*  
 29 *Fairbanks (Source: Prof. Vladimir Romanovsky, University of*  
 30 *Alaska Fairbanks; UCAR, 2007)*

Formatted: Font: 9 pt

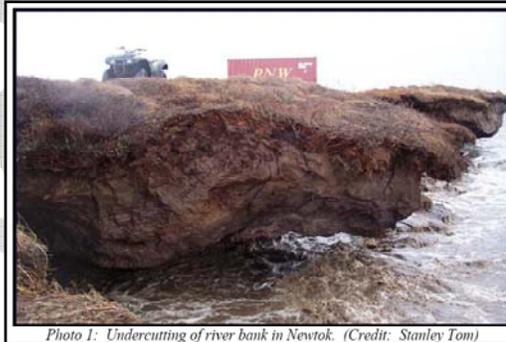
Formatted: Font: 9 pt



*Thermokarst depression on the edge of the Geophysical Institute UAF parking lot (Fairbanks, Alaska). Surface disturbance related to the parking lot construction triggered the permafrost degradation and ground ice melting. This created a subsurface void within the ground. The roof of this void collapsed when surface and ground waters saturated the soils during spring and beginning of summer. Photo by Prof. Vladimir Romanovsky, University of Alaska Fairbanks.*



*Bluff erosion & permafrost thaw, Shishmaref (c 2002) Kawerak*



*Photo 1: Undercutting of river bank in Newtok. (Credit: Stanley Tom)*



*Four-story apartment building (not public infrastructure) in Cherski, Russia, North-East Yakutia (upper Kolyma River) was destroyed because of permafrost thawing and differential settlement in its foundation. It took only several days between the appearance of first cracks in the walls and the partial collapse of the building. Photo by Prof. Vladimir Romanovsky, University of Alaska Fairbanks.*



*Photo 5: Flooding during coastal storm in Newtok. (Credit: Stanley Tom)*

Formatted: Font: 9 pt

Formatted: Font: 9 pt

## 1 Public Infrastructure Adaptation Strategy

### Box 4-2. Overview of Public Infrastructure Recommendations

This is a systems approach to reduce the impacts of climate change on Alaska's public infrastructure by accomplishing actions under three policies/programs:

***PI-1: Create a Coordinated and Accessible Statewide System for Key Data Collection, Analysis and Monitoring***

Baseline data on the condition of current infrastructure and on regional and local environmental conditions needs to be collected. We need to know where and what the problems are. We need to know what is working and what is not working. Based on the best science and collected empirical data we need to predict our future. The Environmental Atlas of Alaska must be updated. The resulting information needs to be available to all interested parties.

***PI-2: Promote Improvements that Use the Current Best Practice***

Managing the risks and/or reducing the uncertainties associated with climate change will take time. Promoting sustainability, reducing operating costs, and protecting/extending the service life of existing infrastructure is always worthwhile. Simultaneous with PI-1, improvements to existing infrastructure that are worth doing regardless of climate change effects should be enacted.

***PI-3: Build to Last; Build Resiliency into Alaska's Public Infrastructure***

As PI-1 and PI-2 are enacted and we learn more as a result, new and upgraded infrastructure need to be planned, designed, and built to be resilient and sustainable in an uncertain environment. Systematic feedback with a performance review and analysis needs to be integrated into the public infrastructure funding, development, construction, and operations, so that planners and builders use "what works" and codes and standards are assessed and improved as needed to achieve the best results.

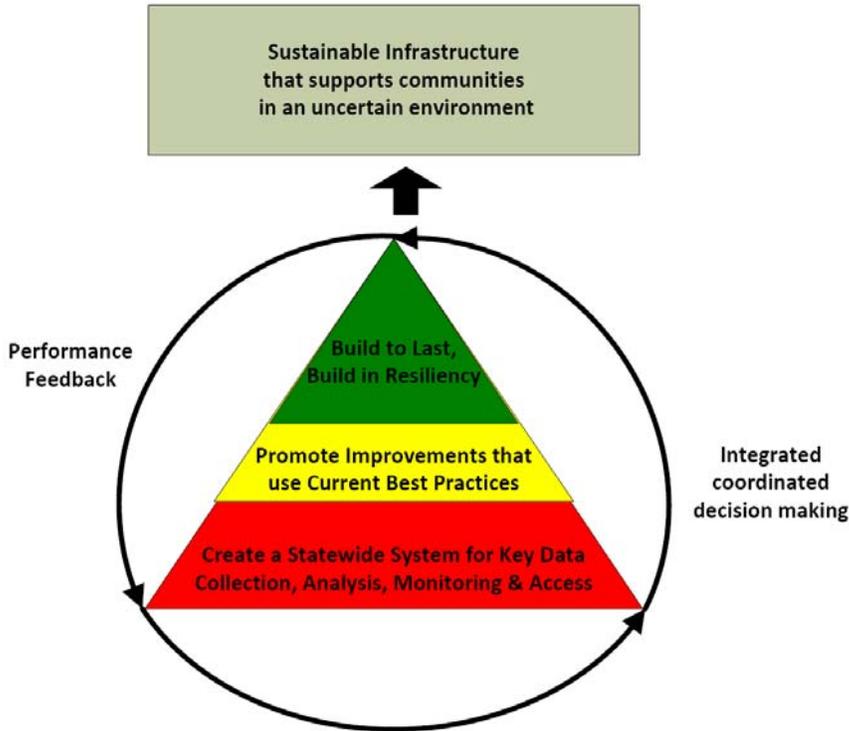
- 2
- 3 Box 4-2 summarizes the recommendations for Alaska's public infrastructure. The recommended adaptation
- 4 options are designed as an integrated system (Figure 4-1). The three policies (in the triangle) build upon and
- 5 support one another. Continued, routine communication and feedback is essentially to adapt and refine
- 6 actions taken over time.

Formatted: Font: 9 pt

Formatted: Font: 9 pt

1

Figure 4-1



Updated key data analysis, aligned research and modeling outcomes

2 **Required Actions.** The Public Infrastructure Technical Work Group (PI TWG) policy system to adapt Alaska’s  
 3 public infrastructure to a changing climate requires that four actions take place for both short and long term  
 4 success.

5 | 1 **There must be across the board improvement in the collection, coordination and accessibility of**  
 6 **information.** This includes information on the condition of existing infrastructure and the environment  
 7 where it is located; information on updated forecasts and trend analysis (such as rate of erosion,  
 8 permafrost thaw, flooding); and ready access to community plans and infrastructure design.

9 | 2 **A program partner should be identified with the capability to organize and host an Information**  
 10 **Center or Clearinghouse. Collection, coordination and communication of pertinent information**  
 11 **needs to start immediately.** The Center would standardize, coordinate, and link data among the many  
 12 differing sources to enable queries and integrated use. It would also track and index readily available and  
 13 cost effective infrastructure development techniques (those that are working and those that didn’t work),  
 14 materials development and testing results, designs development, and contact information.

Formatted: Font: 9 pt

Formatted: Font: 9 pt

- 1 **3 Create/designate an Immediate Action Work Group (IAWG)-like entity to assume a coordinating**  
 2 **role now.** We recommend this group be permanent and be action-oriented, focusing on aligning and  
 3 coordinating (not regulating) decisions. Impacted and potentially impacted communities, agency funders,  
 4 and researchers frequently do not know about each other's planning efforts, infrastructure improvement  
 5 projects, or funding opportunities. An entity such as this is needed to coordinate communication  
 6 horizontally among partner agencies and vertically among levels of government and other stakeholders. It  
 7 will streamline processes, eliminate duplicate efforts, minimize unnecessary effort, and minimize  
 8 transaction costs of developing and carrying out a statewide system. A State of Alaska Executive Order is  
 9 likely needed to establish this entity or structure. A senior-level executive should be manager.  
 10 Implementation will be through existing agencies and authorities.
- 11 **4** Standing still while waiting for improved climate change data and forecasts is not an option, therefore  
 12 **systematically use current best practice when retrofitting existing and building new infrastructure.**  
 13 Many of these improvements will be worth doing regardless of climate change effects.
- 14 The PI TWG 3-policy system to achieve sustainable infrastructure that supports communities in an uncertain  
 15 environment is predicated upon these actions.
- 16 Research will be a critical part of these recommendations, as described in Box 4-3. The recommendations are  
 17 also intended to build on existing public and private sector programs and activities as described in Box 4-4.  
 18 Both these boxes appear at the end of this chapter.

Option (number)	Short option name	Type of option										Implementation				
		Coordination				Data collection (research, monitoring, observation, etc.)	Regulatory / programmatic change or addition	Assessment, evaluation, or planning	Capacity building, education, outreach	Direct or indirect financial assistance (e.g., tax incentives)	Capital improvements	Requires new institutions / government agency	Requires new staffing	Requires funding	Requires new legislative authority	Lead role for state government
PI-1	Data Collection, Analysis & Sharing	✓		✓	✓	✓	✓	✓	✓				New IAWG-like coordinating entity and new Clearinghouse needed. A senior-level manager for each needed.	?		Yes, with partners.
PI-2	Current Best Practices	✓	✓		✓			✓		✓				?		
PI-3	Build to Last, Build in Resiliency	✓				✓	✓		✓		✓					

Deleted: <sp>

Formatted: Font: 9 pt

Formatted: Font: 9 pt

1

## 2 Description of Public Infrastructure Recommendations

3 This section describes the options recommended for the Public Infrastructure sector.

### 4 PI-1 Create a Coordinated and Accessible Statewide System for Key Data Collection, 5 Analysis and Monitoring

6 The goals of Public Infrastructure Policy 1 (PI-1) are to establish a coordinated and integrated system to:

- 7 • Observe, collect, catalog, and disseminate data on the existing condition of public infrastructure and the  
8 environmental conditions where it is located.
- 9 • Use this information to prepare forecasts and trend analysis yielding up-to-date rates of erosion,  
10 permafrost thaw, flooding etcetera by region.
- 11 • Next, systematically assess the vulnerability of Alaska's public infrastructure in communities to establish  
12 the local level of risk.
- 13 • Share information in a useable format with communities to enhance understanding of climate change  
14 and the affect on the community, and to facilitate and coordinate project planning and development.

15 Actions needed to achieve these goals include:

16 1 Standardize information to be gathered. Establish a baseline and benchmarks so that data from differing  
17 sources can be compared and to enable analysis over time, regional geographic areas, and across  
18 agencies/parties. Set up system to consolidate and link data to enable queries and integrated use.

19 2 Gather two types of data; on the condition of existing infrastructure and on regional and local  
20 environmental conditions. Specific environmental data to gather routinely are:

- 21 a. Soil temperature
- 22 b. Air temperature
- 23 c. Precipitation
- 24 d. Surface runoff
- 25 e. Shore fast sea ice duration (cold season) and extent (warm season)
- 26 f. Coastal wind speed and duration

27 Organize data around designated climatic regions that are based on geopolitical boundaries. Identify and  
28 fill data gaps over time. Use data to run predictive models. Prepare scientifically sound projections of  
29 climatic conditions and local environmental conditions including up-to-date rates and maps for:

- 30 a. soil temperatures
- 31 b. coastal and riverine erosion
- 32 c. event intensity
- 33 d. 100 year floodplain

Formatted: Font: 9 pt

Formatted: Font: 9 pt

1 [This information should also be used concurrently to update the "Environmental Atlas of Alaska."](#)

2 3 Vulnerability Assessments. Review agency infrastructure plans for consistency and resilience to climate  
3 change to identify and Conduct systematic hazard analysis based on up-to-date regional climate data and  
4 projection of future conditions. Produce local vulnerability assessments to rank the risk level or  
5 vulnerability of existing infrastructure in communities. Determine the status, capability and vulnerability of  
6 current infrastructure. Determine the useful life of current infrastructure. Share this information in an  
7 easy-to-understand format to facilitate its use by local, tribal, state and federal users. Distribute results to:  
8 infrastructure designers, engineers and professional organizations, and to municipal/tribal governments,  
9 state/federal agencies and Non-Governmental Organizations (NGOs). The environmental data and  
10 modeling completed in this step is also needed to update engineering designs and codes (policy PI-3) to  
11 reflect changing conditions.

12 4 Review agency infrastructure plans for consistency and resilience to climate change to identify and  
13 resolve conflicts. Ensure future plans for use of current best practices to repair, renovate, retrofit, replace  
14 or relocate.

15 5 Use a performance feedback loop to improve policy coordination, to update analyzes based on new  
16 information on weather, economic assumptions, or demographic changes, and to integrate results of  
17 research, foundation and material testing. Continually improve data alignment, scenarios, and  
18 assumptions for future infrastructure policies and plans.

19 6 A 'go to' Center or Clearinghouse is needed to standardize, coordinate, and link data among the many  
20 differing sources to enable queries and integrated use. The State of Alaska can play a coordinating role  
21 to bring state and federal agencies, university resources, professional organizations, local and tribal  
22 stakeholders and NGOs together. A coordinating agency must determine what technology is needed for  
23 systems to 'talk' to each other and what funding is needed to systematically identify, collect, analyze and  
24 disseminate data.

25 These efforts are scalable; they can expand (or shrink) overtime as resources are available. Work can  
26 begin immediately using existing resources and data – a starting place is to target a region or location  
27 known to be at high risk with vulnerable public infrastructure. Enlarge and build the effort overtime.

## 28 PI-2 Promote Improvements That Use Current Best Practices

29 The goal of Public Infrastructure Policy 2 (PI-2) is to use current best practices to make infrastructure  
30 improvements that are worth doing regardless of climate change's effects. This is both critical and practical  
31 because we can't stand still while we gather and analyze data and reduce the uncertainties associated with  
32 climate change. In the interim PI-2 focuses efforts on accomplishing actions that promote sustainability,  
33 reduce operating costs, and protect/extend the service life of existing infrastructure.

34 Examples include:

- 35 • The use of existing technology such as adjustable and/or mobile building foundation systems,
- 36 • Building foundations that use thermosiphons or thermopiling,
- 37 • Protecting facilities from flood or erosion damage,
- 38 • Providing energy conservation upgrades,

Formatted: Font: 9 pt

Formatted: Font: 9 pt

- 1 • Long-term planning and preparedness,
  - 2 • Building local capacity for operations and maintenance,
  - 3 • Promoting energy-efficient technologies,
  - 4 • Using alternative energy sources, or
  - 5 • Building with better materials.
- 6 Implementation of PI-2 can begin immediately by:
- 7 1 Routinely gather and make available information on measures and practices that are, and are not,  
8 working to adapt infrastructure. A program partner should be identified with the capability to organize and  
9 host an Information Center or Clearinghouse for tracking sustainable and resilient best practices. This  
10 Center/Clearinghouse could index readily available and cost effective infrastructure development and  
11 protection techniques that are working, that didn't work, materials development and testing results,  
12 developing designs, contact information, and more.
  - 13 2 Integrate factors into agency funding and prioritization formulas (such as Alaska DOT&PF Statewide  
14 Transportation Improvement Program-STIP evaluation or Village Safe Water Capital Improvement  
15 Project) to reward consideration of climate change and use of current best practices. For example,  
16 funding agencies could give higher scores to projects that:
    - 17 • [For smaller projects.](#) Include an engineering peer review process incorporating current best practices  
18 (as catalogued by the to-be-established Information Clearinghouse/Center),
    - 19 • [For larger projects.](#) Include a value engineering review process that demonstrates improved  
20 performance, reliability, quality and life cycle costs.
    - 21 • Present a project site or community vulnerability assessment to document its location compared to  
22 expected hazards.
    - 23 • Commit to a schedule of reporting environmental data and infrastructure performance (to the to-be-  
24 established Information Clearinghouse/Center) following project construction.
- 25 By systematically rewarding behaviors that promote the construction of more resilient and sustainable  
26 infrastructure, the State will be better prepared to meet the future.

### 27 PI-3 Build to Last; Build Resiliency Into Alaska's Public Infrastructure

28 The goal of Public Infrastructure Policy 3 (PI-3) is to build to last by building resiliency into Alaska's public  
29 infrastructure. This can be done by:

- 30 • Building in locations outside of hazard zones (that have been updated and defined using climate change  
31 modeling),
- 32 • Building infrastructure to withstand the expected forces at the location over the life of the infrastructure,  
33 or
- 34 • Designing and locating public infrastructure to meet acceptable risk limits.

35 Ultimately, lifecycle cost analysis will determine the best value solution. The cost of renovating existing  
36 structures within the hazard zone in comparison to relocation or reconstruction at an alternate location outside

Formatted: Font: 9 pt

Formatted: Font: 9 pt

1 [the hazard zone will require systematic evaluation of infrastructure capital cost, operating cost, and a risk](#)  
2 [projection of potential useful life. At existing at-risk locations, a financial investment "tipping point" will need to](#)  
3 [be calculated after which relocation will become the final solution.](#)

4 To be successful we will need updated hazard zone locations, revised data on expected local forces and  
5 conditions for which infrastructure must be designed, research and testing of foundation designs and  
6 construction methods that can adapt to or withstand expected impacts, and modification of some engineering  
7 design standards, building codes, and operation and maintenance practices.

8 [Four](#) points to achieve are:

Deleted: Three

- 9 1. [Update/create appropriate design standards, codes, and ordinances.](#)
- 10 2. Meet or exceed infrastructure design life.
- 11 3. Optimize life cycle costs/asset management practices.
- 12 4. Create resilience to withstand expected weather events and a changing environment.  
13 Design infrastructure using the best science combined with appropriate building codes and  
14 engineering standards.

15 There are many ongoing applied research and technology projects looking to find ways to better predict  
16 climate conditions, more routinely locate infrastructure, and design infrastructure to better adapt to new  
17 conditions.

18 The challenge, and why an entity that can increase communication and coordination is so strongly needed, is  
19 that impacted and potentially impacted parties do not routinely know about these and other efforts, nor are the  
20 results being routinely shared with all who could benefit. The lack of routine coordination and information  
21 sharing raises costs, creates redundancies and adds inefficiencies to efforts to adapt Alaskan infrastructure.

22 **To be successful in implementing PI-3, PI-2 and PI-1, create/ designate an IAWG-like entity to assume**  
23 **a coordinating role now.**

Formatted: Font: 9 pt

Formatted: Font: 9 pt

**Box 4-3. A Sampling of Relevant Current Activities**

Deleted: below

Formatted: Font: Italic

*The examples presented below are not intended to be exhaustive, but rather to illustrate ongoing and proposed initiatives and activities.*

There are many ongoing applied research and technology projects looking to find ways to better predict climate conditions, more routinely locate infrastructure, and design infrastructure to better adapt to new conditions. The challenge, and why an entity that can increase communication and coordination is so strongly needed, is that impacted and potentially impacted parties do not routinely know about these and other efforts, nor are the results being routinely shared with all who could benefit. The lack of routine coordination and information sharing raises costs, creates redundancies and adds inefficiencies to efforts to adapt Alaskan infrastructure.

Just a few relevant efforts are listed [here](#).

1. SNAP-UAF (University of Alaska Fairbanks) hosts the Scenarios Network for Alaska planning (SNAP), a collaborative organization linking the University of Alaska, state, federal, and local agencies, and NGOs. The primary products of the network are (1) datasets and maps projecting future conditions for selected variables, and (2) rules and models that develop these projections, based on historical conditions and trends. Improvements to make the system and its results more user friendly are needed.
2. UAF Permafrost Research Project (partners: US Federal Highway Administration, Yukon Highways & Public Works, Alaska University Transportation Center, Transport Canada, Université Laval, Public Works and Government Services Canada) A 10-year project is testing 10 adaptive techniques including: Full air convection embankment (ACE), Full heat drain embankment, Covered ACE shoulder treatment, Uncovered ACE shoulder treatment, Heat drain shoulder treatment, Longitudinal convection culverts, Heat drain shoulder treatment with insulation, Snow-free side slopes, Grass covered side slopes, and Light colored bituminous surface treatment (BST).
3. Cold Climate Housing Research Center –Sustainable Northern Shelters Project was developed to address the needs of sustainable rural housing for northern climates.
4. Institute of Social and Economic Research-University of Alaska Anchorage (ISER-UAA) development of a preliminary and limited database of existing public infrastructure created to project the added cost (above normal wear and tear) from the effects of climate change on infrastructure at risk. See Larsen et al. (2008) and Foster and Goldsmith 2008
5. [Alaska Sea Grant Marine Advisory Program \(MAP\) has regional agents and specialists in 10 coastal communities statewide. They work in partnership with the AK Cooperative Extension Service \(CES\). These University organizations combine outreach and extension to residents with the intent to reach marine dependent businesses – fishing, tourism, transportation, subsistence, recreation and lifestyle users, local gov'ts, etc. They are presently in the early phases of developing an initiative for community-based climate change adaptation outreach.](#)

Formatted: Font: 9 pt

Formatted: Font: 9 pt

**Box 4.4: Public Infrastructure Recommended Research Needs**

The Research Needs Work Group identified several needs both to assist implementing the recommendations and to help the State of Alaska better understand the impacts of climate change on its public infrastructure:

**OVERARCHING RESEARCH NEEDS**

PI/RN-1.1 Down-scale to increase the spatial and temporal resolution of climate projections.

PI/RN-1.2 Improve access to authoritative, defensible, and timely information to support analysis and decision-making for climate change adaptation.

PI/RN-1.3 Develop a strategic plan for collection and evaluation of data to economically plan, develop, and manage public infrastructure in a sustainable manner.

**SPECIFIC RESEARCH NEEDS**

PI/RN-2.1 Update engineering and building codes, standards, and practices for infrastructure and other structures in vulnerable areas.

PI/RN-2.2 Establish an integrated baseline inventory on the location and condition of public infrastructure and continue to monitor and analyze post-construction performance.

PI/RN-2.3 Integrate national and international research and products into infrastructure research and planning in AK.

HC/RN-8.2 Update the Environmental Atlas of Alaska and Engineering Design Information System (AEDIS).

*For additional information on each recommendation, and for a broader set of identified needs, see Research Needs Work Group (2009).. The numbering system above refers to the last two subsection numbers in the appropriate chapter in the report.*

**Deleted:** a mechanism to systematically identify, collect, and analyze the data that it needs to economically plan, develop, and manage its public infrastructure in a sustainable manner. ¶

**Deleted:** Collect, assess and monitor data needed to develop sustainable solutions to adapt public infrastructure to the effects of a changing climate. ¶

**Deleted:** ¶

**Deleted:** Identify, analyze, and use national and international research results and products as a basis for developing solutions and expanding best management practices in AK

**Deleted:** ¶

**Deleted:** ¶

**Deleted:** Alaska

**Deleted:** ¶

**Deleted:** Collect climate data and develop methodologies and capacity to enhance and increase the resolution of climate forecasting models. ¶

**Deleted:** ¶

**Deleted:** Develop and deploy effective mechanism(s) to increase the availability and maximize the exchange of authoritative, defensible, and timely information to support analysis and decision-making on issues of climate change adaptation & mitigation, sustainability, and resiliency. ¶

**Deleted:** ¶

**Deleted:** Analyze, develop, and update existing

**Deleted:**

**Deleted:** construction techniques

**Deleted:** new

**Deleted:** ¶

1  
2  
3

